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COUNTY OF SANTA CLARA

UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA
(San José Division)

ANNIE AHN, et al.

No. 25CV06980 PCP

Plaintiffs,

14 | V.

**DEFENDANT COUNTY OF SANTA
CLARA'S NOTICE OF MOTION AND
MOTION TO DISMISS PLAINTIFFS'
COMPLAINT; MEMORANDUM OF
POINTS AND AUTHORITIES**

SANTA CLARA COUNTY,

Date: December 11, 2025
Time: 10:00 a.m.
Crtrm.: 8, 4th Floor
Judge: The Honorable P. Casey Pitts

NOTICE OF MOTION AND MOTION

TO ALL PARTIES AND TO THEIR ATTORNEYS OF RECORD:

3 PLEASE TAKE NOTICE that, on December 11, 2025 at 10:00 a.m. or as soon thereafter
4 as the matter may be heard before Judge P. Casey Pitts in Courtroom 8, 4th Floor located at 280 S.
5 First Street, San José, CA, Defendant County of Santa Clara (“Defendant”) will and hereby do move
6 the Court pursuant to Federal Rule of Civil Procedure 12(b)(6) for an Order dismissing all causes of
7 action in the Complaint filed by Plaintiffs Annie Ahn, Jorge Alvarez, Lawanda Avila, Coorina
8 Ayala, Brandon Boyer, Shirley Childs, Lananh D’amour, Megan Dedios, Sinora Freeland, Jeremy
9 Garvin, Lourdes Gomez, Lydia Gonzales-Murphy, Andrew Hardy, Danele Howard, William Kozich,
10 Brandon Lim, Rashaad Malvo, Brian Miller, Rustyn Mooney, Duane Moten, Suzanne Nichols,
11 Carlos Padilla, Brenda Perez, Timothy Perry, Prabhakar Isaac, Dale Nelson, Aristides Pulido,
12 Christina Rodriguez, Roxana Ruano, Arnulfo Sanchez, Adam Valle, Brandi Villegas, and Martha-
13 Kathleen Volle (“Plaintiffs”).

RELIEF SOUGHT

15 The County moves to dismiss Plaintiffs' Complaint on the basis that Plaintiffs have failed to
16 state a claim showing that they are entitled to relief. *See* Fed. R. Civ. P. 8(a)(2).

18 | Dated: October 17, 2025

Respectfully submitted,

TONY LOPRESTI
County Counsel

By: /s/ Nathan A. Greenblatt
NATHAN A. GREENBLATT
Deputy County Counsel

Attorneys for Defendant
COUNTY OF SANTA CLARA

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I. INTRODUCTION

In this case, 33 Plaintiffs who objected to getting vaccinated at the height of the deadly COVID-19 pandemic allege that the County of Santa Clara (“County”) should have allowed them to continue working unvaccinated in high-risk settings, such as hospitals, or should have otherwise made different decisions about how to respond to an unprecedented public health emergency.

Plaintiffs' allege that the County violated the Free Exercise Clause of the Constitution, Title VII, California's Fair Employment and Housing Act ("FEHA"), and *Monell v. Department of Social Services*, 436 U.S. 658 (1978). The Court should dismiss all of the claims, for four reasons.

First, Plaintiffs' have failed to plead that they have bona fide religious beliefs that conflicted with the County's vaccination requirement. Plaintiffs merely assert, in conclusory fashion, that they have such beliefs. But Plaintiffs allege no facts *at all* in the Complaint about what those beliefs are, or how the beliefs conflict with vaccination against COVID-19. Plaintiffs' conclusory assertions are insufficient under well-established law to plead a Title VII or FEHA claim.

Second, Plaintiffs' Free Exercise Clause claim is deficient for essentially the same reason. To plead a violation of the Free Exercise Clause, a Plaintiff must identify a governmental practice that substantially burdens a sincerely held religious belief, rather than secular concerns. Plaintiffs' conclusory assertions about their religious beliefs in the Complaint fail to meet this standard. Because no constitutional violation has been pled, Plaintiffs' *Monell* claim falls as well.

Third, the County is immune from Plaintiffs' state-law FEHA claim. California Government Code section 855.4 gives the County immunity from liability to make decisions "to perform or not to perform any act to promote the public health of the community by preventing disease . . ." This immunity squarely applies, in full force, to the County's decisions about how best to respond to the unprecedented COVID-19 pandemic. Plaintiffs' attempt to second-guess the County's decisions, which saved countless lives, is improper, as doing so would impinge on the County's expertise and decision-making authority entrusted to it by the State Legislature.

Finally, nine of the 33 Plaintiffs have failed to properly exhaust their administrative remedies before suing. Exhaustion is a statutory precondition to filing suit. Plaintiffs had ample time to comply with their exhaustion requirements—they had 300 days provided by statute, plus an extra

1 1002 days due to tolling during a class-action lawsuit in which Plaintiffs participated as class
 2 members. Despite having almost three extra years to file the statutorily-required administrative
 3 complaints, nine Plaintiffs still missed the applicable deadline. Dismissal on this basis is
 4 straightforward and mandatory.

5 Accordingly, the Court should apply well-established law and dismiss the Complaint.

6 **II. FACTUAL BACKGROUND**

7 This lawsuit stems from the deadly COVID-19 pandemic. Between March 2020 and June
 8 2023, “the Centers for Disease Control and Prevention has reported over 1.1 million deaths from the
 9 virus in the United States alone, while millions of others suffered from the direct and indirect effects
 10 of the virus.” *Seaplane Adventures, LLC v. Cnty. of Marin*, 71 F.4th 724, 726 (9th Cir. 2023).
 11 “Although they varied in their responses, different levels of government operated in distinct, yet
 12 interlocked fashion to address this drastic challenge facing our nation and world.” *Id.*

13 The County, like other governmental bodies, mobilized at the onset of the pandemic to limit
 14 the spread of COVID-19 and protect its vulnerable residents. *Id.*; Compl. ¶¶ 2-3. Among other
 15 emergency measures, the County ordered in August 2021 that its employees in high-risk settings get
 16 the COVID-19 vaccine and boosters. Compl. ¶ 5 & Ex. C.

17 The 33 Plaintiffs in this lawsuit objected to doing so. *Id.* ¶ 7. Plaintiffs maintain that their
 18 “religious beliefs prevent them from taking the COVID-19 vaccine or boosters.” *Id.* Plaintiffs
 19 provide no further detail about their religious beliefs in the Complaint. The County granted
 20 Plaintiffs exemptions to the vaccination requirement, but informed Plaintiffs that due to the high-risk
 21 nature of their jobs, such as nurses working with vulnerable hospital patients, that Plaintiffs would
 22 be placed on administrative leave. *Id.* ¶¶ 7, 9, 15-16, 20-23, 26, 29, 41. Plaintiffs allege that the
 23 County should not have placed them on administrative leave. Alternatively, Plaintiffs allege that the
 24 County should have allowed them to continue working unvaccinated with different precautions such
 25 as masking and testing, or should have allowed them to telework or transfer to lower risk jobs. *Id.*
 26 ¶¶ 7-41. Plaintiffs claim that they exhausted their administrative remedies before suing the County.
 27 They attach “true and correct copies of” their Equal Employment Opportunity Commission
 28 (“EEOC”) right to sue notices as Exhibit A to the Complaint. *Id.* ¶ 9.

1 Before suing the County in this lawsuit, Plaintiffs were class members in a different
 2 lawsuit—*UnifySCC v. Cody*, No. 5:22-cv-01019-BLF. *Id.* ¶ 76. The *UnifySCC* lawsuit is ongoing,
 3 although it is no longer proceeding as a class action. Trial is scheduled for May 2026 for the three
 4 remaining named plaintiffs in that case.

5 **III. LEGAL STANDARD**

6 Federal Rule of Civil Procedure 8(a)(2) requires a complaint to include a “short and plain
 7 statement of the claim showing that the pleader is entitled to relief.” If the complaint does not do so,
 8 the defendant may move to dismiss the complaint under Federal Rule of Civil Procedure 12(b)(6).
 9 Dismissal is required if the plaintiff fails to allege facts allowing the court to “draw the reasonable
 10 inference that the defendant is liable for the misconduct alleged.” *Ashcroft v. Iqbal*, 556 U.S. 662,
 11 677–78 (2009). “Dismissal under Rule 12(b)(6) is appropriate only where the complaint lacks a
 12 cognizable legal theory or sufficient facts to support a cognizable legal theory.” *Mendiondo v.*
 13 *Centinela Hosp. Med. Ctr.*, 521 F.3d 1097, 1104 (9th Cir. 2008). To survive a Rule 12(b)(6) motion,
 14 a plaintiff must plead “enough facts to state a claim to relief that is plausible on its face.” *Bell Atl.*
 15 *Corp. v. Twombly*, 550 U.S. 544, 570 (2007).

16 In considering a Rule 12(b)(6) motion, the Court must “accept all factual allegations in the
 17 complaint as true and construe the pleadings in the light most favorable” to the non-moving party.
 18 *Rowe v. Educ. Credit Mgmt. Corp.*, 559 F.3d 1028, 1029–30 (9th Cir. 2009). While legal
 19 conclusions “can provide the [complaint’s] framework,” the Court will not assume they are correct
 20 unless adequately “supported by factual allegations.” *Iqbal*, 556 U.S. at 679. Courts do not “accept
 21 as true allegations that are merely conclusory, unwarranted deductions of fact, or unreasonable
 22 inferences.” *In re Gilead Scis. Secs. Litig.*, 536 F.3d 1049, 1055 (9th Cir. 2008) (quoting *Sprewell v.*
 23 *Golden State Warriors*, 266 F.3d 979, 988 (9th Cir. 2001)).

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IV. ARGUMENT

A. THE COURT SHOULD DISMISS PLAINTIFFS' TITLE VII AND FEHA CLAIMS, BECAUSE PLAINTIFFS FAIL TO PLEAD THAT THEY HAD BONA FIDE RELIGIOUS BELIEFS THAT CONFLICTED WITH THE COUNTY'S VACCINATION REQUIREMENT

Title VII and FEHA make it unlawful for an employer to discriminate against an individual based on her religion. 42 U.S.C. § 2000e-2; Cal. Gov't Code § 12940(a). Employers are required to accommodate employees' religious beliefs unless doing so would impose an undue hardship. 42 U.S.C. § 2000e(j); Cal. Gov't Code § 12940(l).

Claims of failure to accommodate a religious objection are analyzed under a burden-shifting framework. *Detwiler v. Mid-Columbia Medical Ctr.*, __ F.4th __, No. 23-3710, 2025 WL 2700000 at *5 (9th Cir. Sept. 23, 2025). The plaintiff must first plead a prima facie case of failure to accommodate her religion. *Id.* If the plaintiff meets her burden, the employer must show it was nonetheless justified in refusing to accommodate. A plaintiff can meet her prima facie burden by demonstrating “(1) [s]he had a bona fide religious belief, the practice of which conflicted with an employment duty; (2) [s]he informed [her] employer of the belief and conflict; and (3) the employer threatened [her] with or subjected [her] to discriminatory treatment, including discharge, because of [her] inability to fulfill the job requirements.” *Id.* (quoting *Heller v. EBB Auto Co.*, 8 F.3d 1433, 1438 (9th Cir. 1993)). If an employee seeks an accommodation, she must plead facts sufficient to show the accommodation request also springs from a bona fide religious belief. *Id.*

In *Detwiler*, the Ninth Circuit sustained the district court’s dismissal of Title VII and equivalent state law claims for failure to accommodate the plaintiff’s religious beliefs, because the plaintiff did not adequately plead a bona fide religious belief that conflicted with the employer’s COVID-19 testing requirement. The plaintiff pled that her religious beliefs conflicted with inserting a cotton swab dipped in ethylene oxide (EtO) into her nostril, because she found “multiple sources indicating that EtO is a carcinogenic substance,” and she had a “Christian duty to protect my body as the temple of the Holy Spirit” from harmful substances. *Id.* at *7-8. The court held that those allegations were insufficient, because “[u]ltimately, Detwiler’s objection to testing is grounded in the secular belief that the nasal swabs in antigen tests are carcinogenic.” *Id.* at 25. The court explained

1 that:

2 A plaintiff seeking a religious exemption must plead a sufficient nexus between her
 3 religion and the specific belief in conflict with the work requirement. To survive a
 4 motion to dismiss, a plaintiff need not establish her belief is consistent, widely held,
 5 or even rational. However, a complaint must connect the requested exemption with a
 truly religious principle. Invocations of broad, religious tenets cannot, on their own,
 convert a secular preference into a religious conviction.

6 *Id.* at 15.

7 Here, Plaintiffs fall far short of complying with the *Detwiler* standard. Plaintiffs plead no
 8 facts *at all* about their religious beliefs. Plaintiffs allege only that they “hold[] sincere religious
 9 beliefs that prevent [them] from receiving the COVID-19 vaccine and boosters.” *See* Compl. ¶¶ 9-
 10 41. These allegations merely recite the elements of the cause of action, without articulating the
 11 religious beliefs or how those beliefs conflicted with the vaccination requirement, and without
 12 connecting the requested exemption with a truly religious principle. That is insufficient. *Detwiler*,
 13 2025 WL 2700000 at *5 (“However, a court is not required to accept as true legal conclusions
 14 couched as factual allegations.”); *Iqbal*, 556 U.S. at 678, 129 S.Ct. 1937 (“Threadbare recitals of the
 15 elements of a cause of action, supported by mere conclusory statements, do not suffice.”). By
 16 comparison, in *Detwiler*, the plaintiff pled numerous facts about her religious beliefs, including that
 17 she prayed and “asked for God for direction regarding the current COVID testing requirement,” “the
 18 Holy Spirit has moved on my heart and conscience that I must not participate in COVID testing that
 19 causes harm,” and she had a “Christian duty to protect my body as the temple of the Holy Spirit”
 20 from harmful substances. 2025 WL 2700000 at *3. But the Ninth Circuit found those averments,
 21 which are far more substantive than the conclusory allegations here, insufficient.

22 Accordingly, the Court should dismiss Plaintiffs’ Title VII and FEHA claims due to this
 23 pleading failure.

24 **B. THE COURT SHOULD DISMISS PLAINTIFFS’ FREE EXERCISE AND *MONELL*
 25 CLAIMS, BECAUSE PLAINTIFFS HAVE FAILED TO PLEAD THAT THEY HAD
 SINCERE RELIGIOUS BELIEFS THAT CONFLICTED WITH THE COUNTY’S
 26 VACCINATION REQUIREMENT**

27 The Court should dismiss Plaintiffs’ free exercise and *Monell* claims for essentially the same
 28 reason as it should dismiss the Title VII and FEHA claims.

1 To plead a free exercise claim, a plaintiff must show that “a government entity has burdened
 2 his sincere religious practice pursuant to a policy that is not ‘neutral’ or ‘generally applicable.’”
 3 *Kennedy v. Bremerton Sch. Dist.*, 597 U.S. 507, 525 (2022). The burden must be
 4 “substantial.” *Jones v. Williams*, 791 F.3d 1023, 1031 (9th Cir. 2015). “A substantial burden . . .
 5 place[s] more than an inconvenience on religious exercise; it must have a tendency to coerce
 6 individuals into acting contrary to their religious beliefs or exert substantial pressure on an adherent
 7 to modify his behavior and to violate his beliefs.” *Id.* at 1031-32 (quoting *Ohno v. Yasuma*, 723 F.3d
 8 984, 1011 (9th Cir. 2013)) (alterations in original). Moreover, “[t]o merit protection under the free
 9 exercise clause of the First Amendment, a religious claim must “be sincerely held,” and “the claim
 10 must be rooted in religious belief, not in ‘purely secular’ philosophical concerns.” *Malik v. Brown*,
 11 16 F.3d 330, 333 (9th Cir. 1994) (citations omitted). “Determining whether a claim is ‘rooted in
 12 religious belief’ requires analyzing whether the plaintiff’s claim is related to his sincerely held
 13 religious belief.” *Id.*

14 Therefore, the Free Exercise Clause has similar pleading requirements as Title VII and
 15 FEHA—in each case, a plaintiff must plead that he or she has sincerely held religious beliefs, and
 16 that those beliefs conflicted with a governmental policy. *See, e.g., Babcock v. Clarke*, 373 F. App’x
 17 720, 721 (9th Cir. 2010) (affirming summary judgment on Free Exercise claim because plaintiff
 18 “points to no particular religious observance that requires him to go by the name ‘Ms. Sarah.’ Nor
 19 does he point to any religion or religious belief that mandated his name change.”); *Sefeldeen v.
 20 Alameida*, 238 F. App’x 204, 206 (9th Cir. 2007) (finding that a Muslim inmate’s religious exercise
 21 was not substantially burdened when he complained only of the perceived nutritional inadequacy of
 22 the vegetarian diet but did not allege that eating vegetarian meals violated his religious beliefs);
 23 *Gumienny v. McDowell*, No. EDCV1701592JFWRAO, 2018 WL 6113084, at *5 (C.D. Cal. May 25,
 24 2018) (similar); *Hill v. Bonnifield*, No. 2:19-CV-08989-MWF-JC, 2024 WL 647410, at *7 (C.D.
 25 Cal. Jan. 3, 2024), *report and recommendation adopted in part*, No. CV 19-8989-MWF(JC), 2024
 26 WL 1619276 (C.D. Cal. Apr. 12, 2024) (similar).

27 But here, Plaintiffs plead no facts at all about their religious beliefs. Plaintiffs allege only
 28 that they “hold[] sincere religious beliefs that prevent [them] from receiving the COVID-19 vaccine

1 and boosters.” See Compl. ¶¶ 9-41. These allegations merely recite the elements of the cause of
 2 action, without pleading facts setting forth the religious beliefs, showing that those beliefs were
 3 sincerely held and rooted in religion, or how vaccination would substantially burden those beliefs.
 4 That is insufficient. *Malik*, 16 F.3d at 333; *Iqbal*, 556 U.S. at 678, 129 S.Ct. 1937 (“Threadbare
 5 recitals of the elements of a cause of action, supported by mere conclusory statements, do not
 6 suffice.”).

7 Courts have rejected free exercise claims in similar cases. See, e.g., *White v. Davenport*, No.
 8 8:23-CV-02300-HDV-MAA, 2024 WL 1329780, at *5 (C.D. Cal. Mar. 26, 2024) (dismissing free
 9 exercise claim based on religious exemption to L.A. County vaccine policy, where “the Complaint
 10 does not contain sufficient factual allegations from which it reasonably could be inferred that
 11 Plaintiff’s (unspecified) religious beliefs are both sincerely held and rooted in religious belief.
 12 Rather, the Complaint includes only conclusory allegations that Defendants’ actions violated her
 13 right to freedom of religion, which does not suffice.”); *George v. Grossmont Cuyamaca Cnty. Coll.*
 14 *Dist. Bd. of Governors*, No. 22-CV-0424-BAS-DDL, 2022 WL 16722357, at *6 (S.D. Cal. Nov. 4,
 15 2022) (finding that “[t]he Complaint is otherwise devoid of any facts from which this Court could
 16 infer a free exercise claim against the masking and testing components of the CCDs’ Vaccine
 17 Requirements”). The Court should do likewise here.

18 Because Plaintiffs have failed to properly plead that a constitutional violation occurred, their
 19 *Monell* claim should be dismissed as well. See *Yousefian v. City of Glendale*, 779 F.3d 1010, 1016
 20 (9th Cir. 2015) (“Because no constitutional violation occurred, there can be no *Monell* liability on
 21 the part of the City of Glendale.”); *Cheairs v. City of Seattle*, 145 F.4th 1233, 1247 (9th Cir. 2025)
 22 (stating that “[l]ocal government units may be held responsible under Section 1983 when they
 23 maintain a policy or custom that causes the constitutional violation at issue. But without a
 24 constitutional claim that can survive summary judgment, the district court correctly ruled that
 25 Cheairs cannot establish *Monell* liability.”) (citation omitted).

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1 **C. THE COURT SHOULD DISMISS PLAINTIFFS' FEHA CLAIM, BECAUSE THE**
 2 **COUNTY IS IMMUNE FROM IT**

3 The Court should also dismiss Plaintiffs' FEHA claim, because the County is immune from
 4 liability for governmental decisions to promote the public health, pursuant to California Government
 5 Code section 855.4.

6 Section 855.4 is part of the Government Claims Act (§ 810 et seq.). The Act's "purpose is
 7 'assur[ing] . . . judicial abstention in areas in which the responsibility for basic policy decisions has
 8 been committed to coordinate branches of government[,]' because '[a]ny wider judicial review . . .
 9 would place the court in the unseemly position of determining the propriety of decisions expressly
 10 entrusted to a coordinate branch of government.'" *Greenwood v. City of Los Angeles*, 89
 11 Cal.App.5th 851, 863 (2023) (quoting *Johnson v. State of California*, 69 Cal.2d 782, 790 (1968)).
 12 The Act "'establishes the basic rules that public entities are immune from [noncontractual] liability
 13 except as provided by statute (§ 815, subd. (a)), [and] that public employees are liable for their torts
 14 except as otherwise provided by statute (§ 820, subd. (a)).'" *Greenwood*, 89 Cal.App.5th at 857–
 15 858. Section 855.4 "provides one such exception to a public entity's liability under . . . any other
 16 statute[]." *Id.* at p. 858. It provides in full:

17 (a) Neither a public entity nor a public employee is liable for an injury resulting from
 18 the decision to perform or not to perform any act to promote the public health of the
 19 community by preventing disease or controlling the communication of disease within
 20 the community if the decision whether the act was or was not to be performed was the
 21 result of the exercise of discretion vested in the public entity or the public employee,
 22 whether or not such discretion be abused.

23 (b) Neither a public entity nor a public employee is liable for an injury caused by an
 24 act or omission in carrying out with due care a decision described in subdivision (a).

25 A recent California Court of Appeal decision applied this immunity broadly to reject a FEHA
 26 claim based on an alleged failure to accommodate the plaintiff's religious beliefs during the COVID-19
 27 pandemic. *Allos v. Poway Unified Sch. Dist.*, 112 Cal.App.5th 822, 834 (Cal. Ct. App. 2025). In
 28 *Allos*, the plaintiff alleged that the school district violated FEHA by not allowing her to work from
 home, and by requiring her to return to the office, during the COVID-19 pandemic. The Court of
 Appeal found that the school district was immune. The court held:

 //

1 We agree with [defendant] PUSD that to the extent [plaintiff] Allos's claims are
 2 based on its decisions to allow employees to work from home and subsequently to
 3 require their return to in-office work, the claims are barred by the immunity afforded
 4 by section 855.4. . . . Likewise, [defendant] PUSD's decisions concerning vaccine
 5 requirements are also protected by this immunity.

6 *Id.* at 834. The court explained that “[b]y its plain language, section 855.4, subdivision (a)
 7 immunizes any ‘decision’ relating to the control of the communication of disease that is ‘the result of
 8 the discretion vested in the public entity.’ Such a ‘decision’ is immune, ‘whether or not such
 9 discretion [was] abused.’” *Id.* (citation omitted). Thus, the court concluded, “PUSD’s decisions
 10 concerning vaccine requirements are also protected by this immunity.” *Id.* (quoting *City of Los
 11 Angeles v. Superior Court*, 62 Cal.App.5th 129, 144 (Cal. Ct. App. 2021)). Importantly, the court
 12 found that the public entity was immune not only for its decisions concerning vaccine requirements,
 13 but also for its decisions concerning what accommodations to provide or not to provide to the
 14 plaintiff.

15 Here, just as in *Allos*, Plaintiffs allege that a public entity violated FEHA by making
 16 decisions concerning employee vaccine requirements, and by making decisions concerning what
 17 accommodations to provide or not provide to employees, in order to combat COVID-19. And, just
 18 as in *Allos*, the County exercised its broad discretion to institute a policy designed to combat
 19 COVID-19, and to select appropriate accommodations. Plaintiffs explicitly allege as much:

- 20 • “In early 2020, the world discovered a novel coronavirus, COVID-19.” Compl. ¶ 2.
- 21 • “Responding to the spread of Omicron and other variants, County executives ordered that
 22 all workers in high-risk settings in the County get the COVID-19 vaccine plus the most
 23 recent boosters.” *Id.* ¶ 5. “County executives have the sole authority to enforce COVID-
 24 19 mandates and policies in the County and retain the discretion to exempt anyone from
 25 their policies or amend their policies at any time.” *Id.* ¶ 6.
- 26 • “In the fall of 2021, Defendant issued a mandate that all of its personnel must be
 27 vaccinated against COVID-19,” and “subsequently informed Plaintiffs that, despite their
 28 religious exemptions, and because of the purportedly high-risk nature of their jobs, they
 29 would still be required to take the COVID-19 vaccine and booster or be placed on
 30 administrative leave.” *Id.* ¶ 7, Ex. B (“This policy is issued as an emergency measure
 31 based on the strong recommendation of the Health Officer that employers adopt such
 32 policies immediately and based on the significant rise of COVID-19 cases and
 33 hospitalizations among the unvaccinated due to the Delta variant.”), Ex. C.
- 34 • The County allegedly failed to provide Plaintiffs with appropriate accommodations while
 35 they were on leave. *Id.* ¶¶ 9-41. For instance, the County failed to allow Plaintiffs to
 36 telework. *Id.* ¶¶ 11, 14-18, 20, 22-29, 31-33, 35, 37-38, 40-41.

37 //

1 • The County rescinded its vaccination requirement on September 27, 2022. *Id.* ¶ 56.

2 Just as in the *Allos* case, the County is therefore immune from liability under FEHA. Any
 3 other result would “place the court in the unseemly position of determining the propriety of decisions
 4 expressly entrusted to a coordinate branch of government.” *Greenwood*, 89 Cal.App.5th at 863. As
 5 the Ninth Circuit has emphasized,

6 When it comes to health and safety measures, the judiciary has long recognized that
 7 the ‘safety and health of [a constituency] are, in the first instance for [a state] to guard
 8 and protect’ . . . [w]hen actions are undertaken during a time of great uncertainty with
 9 a novel disease, ‘medical uncertainties afford little basis for judicial responses in
 absolute terms’ and [] legislative authority ‘must be especially broad’ in ‘areas
 fraught with medical and scientific uncertainties.’

10 *Seaplane Adventures, LLC v. Cnty. of Marin*, 71 F.4th 724, 726, 730–31 (9th Cir. 2023) (citations
 11 omitted).

12 Accordingly, the Court should find that the County is immune from Plaintiffs’ FEHA claim
 13 pursuant to California Government Code section 855.4.

14 **D. THE COURT SHOULD DISMISS THE TITLE VII CLAIMS FILED BY NINE
 15 PLAINTIFFS, BECAUSE THEY FAILED TO TIMELY EXHAUST THEIR
 16 ADMINISTRATIVE REMEDIES**

17 Nine Plaintiffs also failed to timely exhaust their administrative remedies.

18 Title VII requires that a plaintiff exhaust administrative remedies before filing suit.
 19 Exhaustion is a statutory precondition to suing. *Vinieratos v. U.S., Dep’t of Air Force Through
 20 Aldridge*, 939 F.2d 762, 767–68 (9th Cir. 1991) (citing *Brown v. General Servs. Admin.*, 425 U.S.
 21 820, 832 (1976)) (“Title VII specifically requires a federal employee to exhaust his administrative
 22 remedies as a precondition to filing suit.”). “There are effectively two limitations periods for Title
 23 VII claims. First, a claimant must exhaust administrative remedies by filing a charge with the
 24 EEOC or an equivalent state agency . . . and receiv[e] a right-to-sue letter. The charge must be filed
 25 within 180 days after the allegedly unlawful employment practice occurred.” *Scott v. Gino Morena
 26 Enterprises, LLC*, 888 F.3d 1101, 1106 (9th Cir. 2018) (internal citations omitted). “If the charge is
 27 initially filed with a state agency that enforces the state’s own anti-discrimination laws, like the
 28 DFEH [since renamed Civil Rights Department] in California, the statutory 180-day rule does not
 apply. Instead, a Title VII charge must be filed within 300 days after the allegedly unlawful

1 employment practice or 30 days after notice that the state agency has terminated its proceedings
 2 under state law, whichever is earlier. 42 U.S.C. § 2000e-5(e)(1)." *Id.* at 1106 n.2. "Second, after
 3 exhausting administrative remedies, a claimant has 90 days to file a civil action." *Id.* at 1106.

4 The pendency of a class action may toll the time period in which the charge must be filed.
 5 *American Pipe & Construction Co. v. Utah*, 414 U.S. 538, 555 (1974). The tolling period begins
 6 when the class complaint is filed, and ends when the court decertifies the class. *See DeFries v.*
 7 *Union Pacific Railroad Co.*, 104 F.4th 1091, 1096 (9th Cir. 2024); *see also* Compl. ¶ 76.

8 Here, the allegedly unlawful employment practice of requiring the unvaccinated Plaintiffs to
 9 cease working in high-risk roles occurred on November 1, 2021. *See* Compl., Ex. C at 1 (stating
 10 that "[t]he County set a vaccination deadline of September 30 to provide additional time for
 11 workers to get vaccinated. . . . the County set November 1st as the date to ensure unvaccinated staff
 12 were no longer working in high-risk roles to the maximum extent possible"). On August 23,
 13 2022—295 days later—a class action complaint was filed in the case *UnifySCC v. Cody*, No. 5:22-
 14 cv-01019-BLF. Compl. ¶ 76. The court decertified that class on May 21, 2025. *Id.*¹ Because 295
 15 of the 300 days allotted to file an EEOC complaint had already elapsed before the class complaint
 16 was filed, each Plaintiff had only five days left to file an EEOC complaint after the court decertified
 17 the class. Several Plaintiffs did not comply with that statutory requirement, based on the filing
 18 dates of their EEOC complaints attached as Exhibit A to the Complaint. The following table
 19 summarizes this information.

20 //
 21 //
 22 //
 23 //
 24 //
 25 //

26
 27 ¹ Plaintiffs' requirement to file an administrative complaint was therefore tolled for 1002 days, from
 28 August 23, 2022 to May 21, 2025.

1 Plaintiff (Compl. ¶)	2 Leave Date	3 Days Elapsed Until 8/23/2022	4 EEOC Claim Filed (see Compl., Ex. A)	5 Days After 5/21/2025 Decertification that EEOC Claim Was Filed	6 Total Days Elapsed
Ahn, Annie (¶ 9)	11/1/2021	295	6/10/2025	20	315
Gomez, Lourdes (¶ 19)	11/1/2021	295	7/1/2025	41	336
Hardy, Andrew (¶ 21)	11/1/2021	295	6/10/2025	20	315
Howard, Danele (¶ 22)	11/1/2021	295	6/8/2025	18	313
Kozich, William (¶ 30)	11/1/2021	295	6/23/2025	33	328
Nelson, Dale (¶ 34)	11/1/2021 ²	295	6/2/2025	12	307
Pulido, Aristides (¶ 35)	11/1/2021	295	6/3/2025	13	308
Ruano, Roxana (¶ 37)	11/1/2021	295	7/7/2025	47	342
Sanchez, Arnulfo (¶ 38)	11/1/2021	295	6/25/2025	35	330

10 Thus, each of the above Plaintiffs failed to exhaust their administrative remedies, because he
 11 or she did not file an EEOC complaint until more than 300 days after the allegedly unlawful
 12 employment practice occurred. *See Vinieratos*, 939 F.2d at 767–68; *Scott*, 888 F.3d at 1106. The
 13 Court should therefore dismiss the Title VII claims filed by those nine Plaintiffs.

14 V. CONCLUSION

15 For the above reasons, the Court should dismiss the Complaint.

16 Dated: October 17, 2025

17 Respectfully submitted,

18 TONY LOPRESTI
 County Counsel

19
 20 By: /s/ Nathan A. Greenblatt
 NATHAN A. GREENBLATT
 21 Deputy County Counsel

22 Attorneys for Defendant
 23 COUNTY OF SANTA CLARA

24
 25
 26
 27 ² County records show that Mr. Nelson in fact went on leave on October 12, 2021, rendering his
 EEOC complaint even more untimely than the allegations in the Complaint show (by 20 days).
 28 County records reflect that the Nov. 1, 2021 leave date is accurate for the other Plaintiffs above.